

# Chapter 13

# Nexus

## A. General Information

This chapter summarizes written guidance from the Department concerning sales and use tax nexus creating activities.

Nexus is a sufficient connection between a person and a state, and a sufficient connection between an activity, property, or transaction and a state, that allows the state to subject the person and the activity, property, or transaction to its taxing jurisdiction. The Due Process and Commerce Clauses of the United States Constitution and other federal statutes provide limitations on a state's powers to tax out-of-state businesses.

Over the years, the courts have provided limitations and guidelines in determining whether certain activities create nexus in a taxing state. For example, see *South Dakota v. Wayfair, Inc.*, 585 U.S. \_\_\_\_, 138 S.Ct. 2080 (2018), *Quill Corp. v. North Dakota*, 502 U.S. 808, 112 S. Ct. 1904, 119 L. Ed. 2d 27 (1992), *Complete Auto Transit, Inc. v. Brady*, 430 U.S. 274, 97 S. Ct. 1076, 51 L. Ed. 326 (1977), *Miller Brothers v. Maryland*, 347 U.S. 340, 347, 74 S. Ct. 535, 98 L. Ed. 744 (1954), *Scripto, Inc. v. Carson*, 362 U.S. 207, 80 S. Ct. 52, 4 L. Ed. 2d 54 (1960), *National Bellas Hess, Inc. v. Department of Revenue*, 386 U.S. 753, 87 S.Ct. 1389, 18 L.Ed.2d 505 (1967), *Helicopteros Nacionales de Columbia, S.A. v. Hall*, 104 S. Ct.1868 (1984), and *National Geographic Society v. California Bd. of Equal*, 430 U.S. 551, 97 S. Ct. 1386, 51 L. Ed. 2d 631 (1977).

On June 21, 2018, the United States Supreme Court in *South Dakota v. Wayfair, Inc.*, 585 U.S. \_\_\_\_, 138 S. Ct. 2080 (2018), ruled that retailers (including online retailers) without physical presence in a state may be subject to sales and use tax. This decision overturned the Court's longstanding position in *Quill Corp. v. North Dakota*, 504 U.S. 298 (1992) and *National Bellas Hess, Inc. v. Department of Revenue of Illinois*, 386 U.S. 753 (1967), which allowed states to collect sales and use tax only on retailers with a physical presence.

South Carolina Code Section 12-36-70 defines "retailer" and "seller" to include persons not maintaining a physical presence in South Carolina, and reads in part:

"Retailer" and "seller" include every person:



(1)(a) selling or auctioning tangible personal property whether owned by the person or others;

\* \*

(2)(a) maintaining a place of business or qualifying to do business in this State; or

(b) not maintaining an office or location in this State but <u>soliciting business</u> by direct or indirect representatives, manufacturers agents, distribution of catalogs, or other advertising matter or <u>by any other means</u>, and by reason thereof receives orders for tangible personal property or for storage, use, consumption, or distribution in this State (Emphasis added).

\* \* \*

South Carolina has not enforced this provision against retailers without a physical presence because of the constitutional nexus restrictions under *National Bellas Hess* and *Quill.*<sup>1</sup> Because the United States Supreme Court has reversed its longstanding position and eliminated the physical presence requirement, South Carolina requires retailers who do not have a physical presence in South Carolina but who establish an economic presence as outlined below to remit the sales and use tax.

Therefore, depending on the circumstances, a business may have a requirement to obtain a retail license, and to collect and remit sales and use tax in South Carolina if they have either an economic presence or a physical presence in South Carolina.

## **B.** Economic Nexus Standards

The Department issued SC Revenue Ruling #18-14 to provide written guidance for retailers (i.e., persons engaged in the business of selling tangible personal property at retail) without a physical presence in South Carolina regarding sales and use tax registration and remittance in light of *Wayfair*.

In accordance with Code Section 12-36-70 and the principles of *Wayfair*, a remote seller (a retailer with no physical presence in South Carolina) whose gross revenue from sales of tangible personal property,<sup>2</sup> products transferred electronically, and services delivered into South Carolina exceeds \$100,000 in the previous calendar year or the current calendar year has economic nexus (*i.e.*, substantial nexus) with South Carolina and is responsible for obtaining a retail license and remitting South Carolina sales and use tax.

<sup>&</sup>lt;sup>1</sup> See SC Revenue Procedure #92-2, "Filing Requirements Where Nexus Is an Issue;" SC Information Letter #92-19, "Nexus - *Quill Corp. v. North Dakota;*" and SC Information Letter #90-29, "Nexus - Economic Presence."

<sup>&</sup>lt;sup>2</sup> Code Section 12-36-60 defines "tangible personal property," in part, as "personal property which may be seen, weighed, measured, felt, touched, or which is in any other manner perceptible to the senses. It also includes services and intangibles, including communications, laundry and related services, furnishing of accommodations and sales of electricity, the sale or use of which is subject to tax under [the South Carolina sales and use tax law]." For services that are specifically subject to the sales and use tax, and therefore by definition are "tangible personal property," see Code Sections 12-36-910(B), 12-36-1310(B), 12-36-920, and 12-36-2645.



The \$100,000 economic nexus standard for a remote seller includes:

- the total gross revenue from all sales of tangible personal property delivered into South Carolina, including all taxable retail sales, exempt retail sales, and wholesale sales of tangible personal property;
- the total gross revenue from all sales of products transferred electronically into South Carolina, whether or not the transfer of such product is subject to the South Carolina sales and use tax; and,
- the total gross revenue from all services delivered into South Carolina, whether or not the service is subject to the South Carolina sales and use tax.

See SC Revenue Ruling #18-14 for examples of how a remote seller's total gross revenue establishes economic nexus with South Carolina.

Remote sellers having economic nexus with South Carolina in calendar year 2017, or from January 1, 2018 through September 30, 2018, are responsible for remitting the sales and use tax for all taxable sales made into South Carolina on and after November 1, 2018. These remote sellers were required to obtain a retail license from the Department by November 1, 2018. Sales and use tax, penalties, and interest will <u>not</u> be assessed against these remote sellers for taxable sales by these remote sellers before November 1, 2018.

Remote sellers who establish economic nexus with South Carolina on or after October 1, 2018 are responsible for remitting the sales and use tax for all taxable sales made into South Carolina beginning the first day of the second calendar month after economic nexus is established.<sup>3</sup> These remote sellers must obtain a retail license from the Department by the first day of the second calendar month after economic nexus is established. Sales and use tax, penalties, and interest will <u>not</u> be assessed against these remote sellers for taxable sales made into South Carolina before the first day of the second calendar month after economic nexus is established.

<u>Example</u>: Assume a remote seller establishes economic nexus in South Carolina on June 10, 2019 (i.e., it exceeds \$100,000 in gross revenue from South Carolina). The remote seller must: (1) obtain a retail license by August 1, 2019 (the first day of the second calendar month after economic nexus is established) and (2) collect and remit the sales and use tax for all taxable sales made into South Carolina on and after August 1, 2019.

For more detailed information on economic nexus for remote sellers, including guidelines for timely registration and tax remittance, see SC Revenue Ruling #18-14.

<sup>&</sup>lt;sup>3</sup> This is approximately 30 days from the end of the month in which economic nexus is established.



## C. Physical Nexus Standards

A retailer that does not have economic nexus with South Carolina may still be responsible for collecting and remitting state and local sales and use tax if the retailer has established physical nexus with South Carolina. The discussion in Section C only involves retailers who do not have economic nexus with South Carolina as discussed in Section B above.

Physical presence can be established by a retailer maintaining a place of business in South Carolina. This includes any retailer having or maintaining, directly or by a subsidiary, an office, distribution house, sales house, warehouse or other place of business, or any agent operating within South Carolina under the authority of the retailer or its subsidiary, regardless of whether the business or agent is located here permanently or temporarily or whether the retailer or subsidiary is admitted to do business in South Carolina.

In recognition of the importance of nexus creating activities to taxpayers, the complexity of nexus issues, and the changes taking place in this area, the Department issued South Carolina Revenue Ruling #14-4. This advisory opinion is the Department's most recent guidance on physical nexus for sales and use tax purposes and is reproduced herein. Since developments in this area are constantly taking place, any response is subject to change due to a future statute, regulation, court decision, or advisory opinion.

Questions concerning the existence of nexus with South Carolina should be directed to the Department's Nexus/Discovery Section at 803-898-5235 or 803-898-5695.

## D. Qualifications to SC Revenue Ruling #14-4 Responses

Each response is based upon the specific facts described in the question and the following assumptions:

- The business is selling tangible personal property<sup>4</sup> at retail to residents or others in South Carolina;
- Each specific question by itself was the only possible nexus creating activity or relationship a business has in South Carolina;<sup>5</sup>

<sup>&</sup>lt;sup>4</sup> See South Carolina Code §12-36-60 for the definition of "tangible personal property" and the various imposition provisions of Chapter 36 of Title 12 (sales and use tax provisions) for information as to services and intangibles that are "tangible personal property" by definition.

<sup>&</sup>lt;sup>5</sup> Even though some questions specifically state that the activity represents the corporation's "sole activity" in South Carolina, all other questions represent the corporation's sole activity in South Carolina whether or not such is specifically stated. The difference in wording only represents how each question was originally presented to the Department.



- The activities described are not "de minimis" unless the question or answer specifically states otherwise; and
- The activities described do not meet the requirements for economic nexus as described in SC Revenue Ruling #18-14.

A "yes" response indicates the activity or relationship will, by itself, create physical nexus with South Carolina. A "no" response indicates the activity or relationship will, by itself, not create physical nexus with South Carolina. However, it is important to note that a combination of several different activities or relationships, even if each by itself does not create physical nexus, may create physical nexus with South Carolina. In addition, any variance from the facts stated in a question, or any additional facts not stated in a question, may change the answer set forth in this document.

Each response refers only to physical presence nexus for sales and use tax purposes. Activities that create nexus for sales and use tax purposes differ from those that create nexus for other tax purposes.



## **E.** Responses

Δ	General Activities		
1		YES	NO
1.	The business holds a certificate of authority to conduct business in South Carolina, or is otherwise registered with the Secretary of State or any other regulatory agency in South Carolina.		
2.	The business maintains a bank account in South Carolina.		$\boxtimes$
3.	The business is listed in the local telephone books of cities in South Carolina.		$\square$
4.	The business uses local phone numbers in South Carolina, which are forwarded to its headquarters in another state.		$\boxtimes$
D	Property in South Carolina		
D.	Property in South Carolina	YES	NO
1.	The business' sole activity in South Carolina is maintaining or using a place of business for selling tangible personal property.	$\square$	
2.	The business' sole activity in South Carolina is maintaining or using a place of business for storing <sup>6</sup> tangible personal property.	$\boxtimes$	
3.	The business' sole activity in South Carolina is maintaining inventory in South Carolina.	$\square$	
4.	The business' sole activity in South Carolina is maintaining or using a distribution facility.	$\boxtimes$	
	Note: South Carolina enacted a limited "safe harbor" nexus statute for persons who placed a distribution facility in service in South Carolina after December 31, 2010, but before January 1, 2013. This answer does not apply to a person who has met the investment and job requirements of		

not apply to a person who has met the investment and job requirements of Code Section 12-36-2691 before January 1, 2013. For persons who met these investment and job requirements, this "safe harbor" is applicable until the earlier of (a) January 1, 2016; (b) when the person no longer meets the requirements of the statute; or (c) the effective date of a law enacted by Congress that allows states to require sales tax collection for taxpayers that do not have substantial nexus. For all other persons, this "safe harbor" is no longer available and the above answer is applicable.

<sup>&</sup>lt;sup>6</sup> See Question B.4.



		YES	NO
5.	The business' sole activity in South Carolina is maintaining tangible personal property for lease through a representative.	$\square$	
6.	The business' sole activity in South Carolina is the existence of unrelated in-state office (e.g. advertising).	$\square$	
7.	The business' sole activity in South Carolina is licensing software for use in South Carolina and		
	(a) the business sold and delivered the licensed software into South Carolina via a tape, disk, flash drive, or some other form of tangible personal property as defined in the South Carolina sales and use tax law; or,		
	(b) the business sold and delivered the licensed software into South Carolina as an attachment to an e-mail or a download from a website.		
	Note: See SC Revenue Rulings #12-1, 11-2, 03-5 and 96-3.		
8.	The business' sole activity in South Carolina is that of a mail-order catalog seller with property or solicitors in South Carolina.	$\square$	
9.	The business' sole activity in South Carolina is the drop shipment of catalogs in South Carolina, for mailing to residents within South Carolina		
	Note: See Question D.4 for the application of nexus to a business that uses a company in South Carolina to drop-ship merchandise to customers.		
10	D. The business sells tangible personal property to residents in South Carolina from outside of South Carolina (e.g., telephone, over the Internet, via catalog/direct mail, or otherwise) and delivers merchandise to customers in South Carolina in returnable containers.		
11	. The business sells tangible personal property at retail to businesses in South Carolina from outside of South Carolina (e.g., telephone, over the Internet, or otherwise) and delivers the merchandise to customers by the business' tractor-trailers or railcars and leaves the trailer or railcar with the customer for a specified number of days or until the next delivery is made during which the customer will remove the merchandise from the trailer or railcar.		



YES

NO

12.	The business sells tangible personal property to residents in South Carolina from outside of South Carolina (e.g., telephone, over the Internet, via catalog/direct mail, or otherwise) and provides in-state telephone and kiosks that allow customers to access inventories and purchase merchandise from remote subsidiaries.		
C.	Activities of an Employee or Third Party (e.g., Sales Representative, Independent Contractor or Affiliated Company)	YES	NO
1.	The business' sole activity in South Carolina is the presence of a representative selling in South Carolina.	$\square$	
2.	The business authorizes an employee or third party (e.g., independent contractor, affiliated company or other representative) to install, deliver, service, or repair merchandise in South Carolina or hires independent contractor to perform warranty or repair services on tangible personal property in South Carolina. (The repairs may be under warranty for which there is no separate charge or may be under warranty for which there was a separate charge.)		
3	The business uses an employee or third party in South Carolina (e.g., independent contractor, affiliated company, or other representative) to investigate, handle or resolve customer issues, provide training or technical assistance, or otherwise provide customer service to customers in South Carolina.		
4.	The business' sole activity in South Carolina is an employee/repre- sentative providing training to South Carolina customers.	$\boxtimes$	
5.	The business' sole activity in South Carolina is an employee/repre- sentative providing trouble-shooting to South Carolina customers.	$\boxtimes$	
6.	The business sells tangible personal property to residents in South Carolina from outside the state (e.g., by telephone, over the Internet, via catalog/direct mail, or otherwise) and has an employee visit South Carolina four or more times during the year.		
7.	The business' sole activity in South Carolina is telemarketing activity into South Carolina (telemarketer not located in South Carolina).		$\boxtimes$



8.	The business' sole activity in South Carolina is the use of a telemarketing firm with a South Carolina office.	$\bowtie$	
9.	The business hires an unrelated call center or fulfillment center located in South Carolina to process telephone or electronic orders that primarily derive from out-of-state customers.		
10.	The business' sole activity in South Carolina is using an in-state photographer, if the vendor's products are shipped to South Carolina during the photographic sessions.		
11.	The business collects delinquent accounts using a collection agency in South Carolina or hires attorneys or other third parties to file collection suits in South Carolina.		
12.	The business is affiliated with an entity that sells tangible personal property or services to customers in South Carolina, and		
	(a) the South Carolina affiliate sells similar merchandise and uses common trade names, trademarks or logos; or,	$\square$	
	(b) uses the South Carolina affiliate to accept returns, take orders, perform customer service or distribute advertising materials on its behalf.	$\boxtimes$	
13.	The business sells tangible personal property to residents in South Carolina from outside the state and authorizes an employee or third party (e.g., sales representative, independent contractor, or affiliated company) to solicit sales in South Carolina.		
14.	The business' sole activity in South Carolina is soliciting through independent agents.	$\square$	
15.	The business' sole activity in South Carolina is using a broker to arrange rentals of customer mailing lists, that constitute tangible personal property under the South Carolina sales and use tax law, to vendors in	$\square$	

South Carolina and other states.

	T OF REVENU	E
	YES	NO
16. The business' in-state representative maintains an in-home office.	$\square$	
Note: This answer applies whether or not the business reimburses the in- state representative for the costs of maintaining the in-home office. In addition, as noted elsewhere in this advisory opinion, it is not necessary that a representative maintain an in-state office in order for nexus to exist.		
17. The business sells tangible personal property to residents in South Carolina from outside of South Carolina (e.g., telephone, over the Internet, via catalog/direct mail, or otherwise) and ships its product for distribution to a third-party distributor located in South Carolina that performs the functions such as labeling, packaging, and shipping.		
Note: This answer assumes that the third-party distributor did not purchase the merchandise, but is providing a service on behalf of a retailer selling tangible personal property to South Carolina residents.		
18. The business sells tangible personal property to residents in South Carolina from outside of South Carolina (e.g., telephone, over the Internet, via catalog/direct mail, or otherwise) and makes remote sales of tangible personal property to South Carolina residents and holds two or more one-day seminars in South Carolina.		
19. The business sells tangible personal property to residents in South Carolina from outside of South Carolina (e.g., telephone, over the Internet, via catalog/direct mail, or otherwise) and makes remote sales of tangible personal property to South Carolina residents and holds two or more one-day seminars in South Carolina, and has its employees visit South Carolina five times during the year.		
20. The business sells gifts cards in affiliated South Carolina stores.	$\boxtimes$	
21. The business makes remote sales of "canned software," that constitutes tangible personal property under the South Carolina sales and use tax law, to residents of South Carolina and then sends a representative to customize it to meet the customer's specific needs or to provide other Information Technolo services.	)	

	SOUTH CAROLINA	4	
	DEPARTMENT	OF REVENUE	
		YES	NO
22	. The business sells tangible personal property while temporarily located in South Carolina for up to three days.		
	Note: The answer depends on whether or not the business' presence or sales are de minimis, the business' intent with respect to returning to the state the value of the sales, and other facts and circumstances. However, even if nexus is not established, the seller must be licensed and remit the tax on all sales made by the employee during the employee's time in the state.	,	
23	The business sells tangible personal property to residents in South Carolina from outside of South Carolina (e.g., telephone, over the Internet via catalog/direct mail, or otherwise) and produces an "info- mercial" that runs on an in-state television channel and pays commissions to the local TV station based on a percentage of sales to South Carolina customers who made purchases using the phone number or website address displayed on the infomercial."		
	Note: The answer depends on the facts and circumstances (e.g., nexus may exist if the advertising consists of a personal endorsement by a local personal	ty)	
D.	Delivery	YES	NO
1.	The business' sole activity in South Carolina is in-state delivery via company-owned vehicles.	$\boxtimes$	
2.	The business' sole activity in South Carolina is the presence of a representative to deliver merchandise in South Carolina <sup>7</sup> .	$\boxtimes$	
3.	The business delivers merchandise in South Carolina by means other than common carrier or the U.S. Postal Service.	$\boxtimes$	
4.	The business uses a company in South Carolina to drop-ship merchandise to customers.		$\boxtimes$
	Note: See SC Revenue Ruling #98-8. In addition, see Question B.9 for the application of nexus to a business whose sole activity in South Carolina is the drop shipment of catalogs in South Carolina for mailing to residents within South Carolina.		

<sup>&</sup>lt;sup>7</sup> See Question B.4.



E.	Transactions with South Carolina Printers <sup>8</sup>		
		YES	NO
1.	The business' sole activity in South Carolina is using a South Carolina printing company to print catalogs or advertisements, if the vendor's personnel enter the state occasionally (1-3 times per year) during the printing process.		
	Note: See Code Section 12-36-75		
2.	The business' sole activity in South Carolina is using a South Carolina printing company to print catalogs or advertisements, if the vendor's personnel do not enter South Carolina during the printing process.		
	Note: See Code Section 12-36-75.		
3.	The business' sole activity in South Carolina is using a South Carolina printing company where the taxpayer's printing materials or printed goods are stored.		
	Note: See Code Section 12-36-75.		
F.	Advertising	YES	NO
1.	The business' sole activity in South Carolina is spillover advertising from neighboring states.		$\boxtimes$
	Note: This answer assumes that the advertiser and retailer have no physical presence in South Carolina.		
2.	The business' sole activity in South Carolina is that of a mail-order catalog seller with only mail communication in the state.		$\square$
	Note: This answer assumes that the retailer has no physical presence in		

South Carolina and that the catalogs are not mailed from within South Carolina.

<sup>&</sup>lt;sup>8</sup> See Exhibit A.

		R	
		YES	NO
3.	The business' sole activity in South Carolina is mailing catalogs to South Carolina consumers.		
	Note: This answer assumes that the retailer has no physical presence in South Carolina and that the catalogs are not mailed from within South Carolina.		
4.	The business is an Internet-based retailer with an out-of-state home office and enters into an agreement with a South Carolina operator of a website. The website operator hosts advertisements directing consumers to the website of the out-of-state retailer, and is paid each time an ad is displayed (per impression).		
5.	The business' sole activity in South Carolina is advertising on local media (e.g., newspapers, radio, TV).		
	Note: The answer depends on the facts and circumstances (e.g., nexus may exist if the advertising consists of a personal endorsement by a local personal	ity)	
6.	The business' sole activity in South Carolina is advertising on national media, which may be circulated in South Carolina (e.g., national magazines or TV).		
	Note: The answer depends on the facts and circumstances (e.g., nexus may exist if the advertising consists of a personal endorsement by a local personal	ity)	
7.	The business' sole activity in South Carolina is advertising on satellite TV.		
	Note: The answer depends on the facts and circumstances (e.g., nexus may exist if the advertising consists of a personal endorsement by a local personal	ity)	
G.	Other Issues	YES	NO
1.	The business sells tangible personal property over the Internet and operates a website which is maintained on a server that is owned by the business and located in South Carolina.	$\boxtimes$	
2.	The business makes remote sales of digital content such as music and video that is downloaded by residents of South Carolina.		$\square$

Sales of digital content that is downloaded is not subject to the tax.



#### YES NO

 $\square$ 

3. The business sells tangible personal property to residents in South Carolina from outside of South Carolina (e.g., telephone, over the Internet, via catalog/direct mail, or otherwise) and is the single member in a single member LLC that is a disregarded entity and is operating in South Carolina.

Note: As stated in the "Introduction," the above answers are based on the assumption that the business is selling tangible personal property at retail to residents or others in South Carolina and that each specific question by itself was the only possible nexus creating activity or relationship a business has in South Carolina. However, it is important to note that a combination of several different activities or relationships, even if each by itself does not create nexus, may create nexus with South Carolina. In addition, any variance from the facts stated in a question, or any additional facts not stated in a question, may change the answer set forth in this document.



### **EXHIBIT** A

### PERSONS CONTRACTING WITH STATE COMMERCIAL PRINTER

### NEXUS SAFE HARBOR STATUTE

### CODE SECTION 12-36-75

(A) Notwithstanding any other provision of this chapter, tangible or intangible property that is:

- (1) owned or leased by a person that has contracted with a commercial printer for printing and used in connection with a printing contract; and
- (2) located at the premises of the commercial printer;

shall not be considered to be, or to create, an office, a place of distribution, a sales location, a sample location, a warehouse, a storage place, or other place of business maintained, occupied, or used in any way by the person. A commercial printer with which a person has contracted for printing by reason of any printing contract which may include storing and shipping the items printed shall not be considered to be in any way a representative, an agent, a salesman, a canvasser, or a solicitor for the person.

(B) Notwithstanding any other provision of this chapter, the following shall not cause a person that has contracted with a commercial printer for printing to have a duty to register as a retailer or to collect or remit the sales or use tax imposed by this chapter:

(1) the ownership or leasing by that person of tangible or intangible property located at the South Carolina premises of the commercial printer and used in connection with printing contracts;

(2) the sale by that person of property printed or imprinted at and shipped or distributed from the South Carolina premises of the commercial printer by the commercial printer;

(3) the activities performed pursuant or incident to a printing contract by or on behalf of that person at the South Carolina premises of the commercial printer by the commercial printer; or

(4) the activities performed pursuant or incident to a printing contract by the commercial printer in South Carolina for or on behalf of that person